



# **Engineering Consultant's Report**

# on the Operation and Maintenance of the Electric System Fiscal Year 2019



# City of Dover, Delaware

Project No. 121249

5/28/2020



# **Engineering Consultant's Report**

prepared for

City of Dover, Delaware Dover, Delaware

**Project No. 121249** 

5/28/2020

prepared by

Burns & McDonnell Engineering Company, Inc. Kansas City, Missouri

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May 28, 2020

Ms. Lori Peddicord Controller/Treasurer City of Dover 5 East Reed Street Weyandt Hall, Suite 300 Dover, Delaware 19901

Re: Engineering Consultant's Report Project No. 121249

Dear Ms. Peddicord:

In compliance with the requirements of Section 705 and Section 504 of the City of Dover, Delaware Resolution Authorizing and Securing Electric Revenue Bonds, adopted December 23, 1985 (Resolution), Burns & McDonnell presents this Annual Engineering Consultant's Report on the Operation and Maintenance of the Electric System for the fiscal year ended 2019. This report summarizes our review and assessment of the City of Dover's (City) Electric System, its existing retail electric rates, its insurance coverage in effect, and its reserve funds. Financial, statistical, and operating data used in preparing the report were initially reported in the City's annual financial statements and accounting records. Additional information was furnished by City and Electric Division staff.

In the preparation of this Engineering Consultant's Report, Burns & McDonnell completed assessments of the electric generating stations and the transmission and distribution system of the City's Electric Division. Assessments involved interviews, observations, and review of fiscal year 2019 expenditures and fiscal year 2019 and 2020 budgets. In addition, an analysis of the balances of the Improvement and Extension Fund as well as other funds supporting the Electric Division was performed. Burns & McDonnell also reviewed the adequacy of revenues provided by current retail rates in relation to the requirements of the Resolution. Finally, a high-level assessment of the City's insurance coverage related to the Electric Division was completed.

Based on these reviews and assessments, it is the opinion of Burns & McDonnell that the Electric System is being operated and maintained, including replacements and upgrades as appropriate, in a manner that is consistent with current electric utility practices. In addition, the current retail rates have provided sufficient revenues to satisfy the debt service coverage requirement in the Resolution. Further, it is the opinion of Burns & McDonnell that the balances in the various reserve funds maintained by the City for the Electric Division are sufficient for their intended purposes.

We appreciate the cooperation and assistance provided by the City and the Electric Division staff in the preparation of this report. We will be happy to discuss the report with you at your convenience.

Sincerely,

Burns & McDonnell

Clown Jaing

Adam Young, PE Director

Craig Brown Project Manager

9400 Ward Parkway \ Kansas City, MO 64114 O 816-333-9400 \ F 816-333-3690 \ burnsmcd.com

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# LIST OF ABBREVIATIONS

Abbreviation	Term/Phrase/Name
Act	Securities Exchange Act of 1934
Burns & McDonnell	Burns & McDonnell Engineering Company, Inc.
City	City of Dover, Delaware
DCS	distributed control system
EDQP	Employee Development and Qualification Program
EIA	U.S. Energy Information Administration
FY	Fiscal Year
GWh	gigawatt-hour
I&E Fund	Electric Improvement & Extension Fund
kV	kilovolt
kW	kilowatt
kWh	kilowatt-hour
LAN	local area network
McKee Run	McKee Run Generating Station
MW	megawatt
MWh	megawatt-hour
NAES	North American Energy Services Corporation
NERC	North American Electric Reliability Corporation
Ohm	standard unit of electrical resistance
PJM	Pennsylvania New Jersey Maryland Interconnection
Report	2019 Engineering Consultant's Report on the Operation and Maintenance of the Electric System
Resolution	Resolution Authorizing and Securing Electric Revenue Bonds, adopted December 23, 1985

VanSant VanSant Generating Station

TEA The Energy Authority, Inc.

# STATEMENT OF LIMITATIONS

In preparation of the Annual Engineering Consultant's Report on the Operation and Maintenance of the Electric System for the fiscal year (FY) ended 2019 (the Report), Burns & McDonnell relied upon information provided by the City of Dover, Delaware (the City). The information included various analyses, computer-generated information and reports, audited financial reports, and other financial and statistical information, as well as other documents such as operating budgets and current retail electric rate schedules. While Burns & McDonnell has no reason to believe that the information provided, and upon which Burns & McDonnell has relied, is inaccurate or incomplete in any material respect, Burns & McDonnell has not independently verified such information and cannot guarantee its accuracy or completeness. In addition, Burns & McDonnell has used the information provided to make certain assumptions with respect to conditions that may exist in the future. While Burns & McDonnell believes the assumptions made are reasonable for the purposes of the Report, it makes no representation that the conditions assumed will occur.

Burns & McDonnell Engineering Co., Inc. is not acting as a "municipal advisor" for the City of Dover, Delaware within the meaning of Section 15B of the Securities Exchange Act of 1934, as amended (the "Act") and do not owe a fiduciary duty to the City pursuant to the Act with respect to the information and material contained in this Study and our communications.

**1.0 – EXECUTIVE SUMMARY** 

# 1.0 EXECUTIVE SUMMARY

#### 1.1 Introduction

The Fiscal Year 2019 Engineering Consultant's Report on the Operation and Maintenance of the Electric System (Report) has been prepared in compliance with the requirements of the City of Dover, Delaware Resolution Authorizing and Securing Electric Revenue Bonds, adopted December 23, 1985 (Resolution). Burns & McDonnell was retained as the Engineering Consultant by the City of Dover, Delaware (City) to complete an inspection of the Electric System and prepare a report on findings. The Resolution requires that the Engineering Consultant complete the following:

"The City covenants that it will cause the Engineering Consultants employed under the provisions of Section 705 of this Resolution . . . to make an inspection of the Electric System at least once each fiscal year and . . . to submit to the City Manager a report setting forth (a) their findings whether the properties of the Electric System have been maintained in good repair, working order and condition and whether they have been operated efficiently and economically and (b) their recommendation as to

*(i) the proper maintenance, repair and condition of the Electric System during the ensuing fiscal year and an estimate of the appropriations which should be made for such purposes,* 

(ii) the insurance to be carried under the provisions of Article VII of this Resolution,

(iii) the amount that should be deposited during the ensuing fiscal year to the credit of the Improvement and Extension Fund for the purposes set forth in Section 510 of this Article,

(iv) the extensions, improvements, renewals and replacements which should be made during the ensuing fiscal year, and

(v) any necessary or advisable revisions of the electric rates."

This is the fifteenth annual Engineering Consultant's Report prepared for the City by Burns & McDonnell.

#### 1.2 Electric System Overview and Assessment

The City of Dover Electric Division served a monthly average of 24,481 accounts in fiscal year 2019, approximately 20,899 of which were residential customers. Five Electric Division customers take service from the 69-kV transmission system. These customers include the Dover Air Force Base, Kraft, Proctor

& Gamble, White Oak Solar and Clearway Energy. Clearway Energy is an exempt wholesale generator that sells power that must be transmitted through the City's transmission system to third party purchasers. When the plant is not operational, the Electric Division provides power for the plant site.

### 1.2.1 General Plant

General plant facilities consist primarily of Electric Division administrative and operations facilities and pollution control related equipment on McKee Run Generating Station (McKee Run) and VanSant Generating Station (VanSant). Other types of general plant include office furniture and equipment, transportation and power-operated equipment, and communication equipment.

Effective July 1, 2011, the City entered into an Energy Management Agreement with The Energy Authority, Inc. (TEA) to assist the City with its energy procurement, energy sale, purchase of fuels, establishment and management of risk policies, and the development and management of hedging protocols and related energy procurement challenges. Headquartered in Jacksonville, Florida, TEA is a public power-owned, non-profit corporation that serves as an energy manager. As a national portfolio management company, TEA evaluates challenges, manages risks and executes solution for client systems.

# 1.2.2 Production Plant

The City owns two generating plants, the McKee Run and VanSant generating stations. McKee Run consists of one steam turbine generating units with a total capacity of 102 megawatts (MW). VanSant is a 43 MW simple-cycle combustion turbine unit. NAES Corporation operates the generating plants. The agreement between the City and NAES Corporation has been in effect since July 1, 2006. The various systems and components of the generating plants reviewed by the Engineering Consultant are listed below:

Major Equipment

- Steam turbines/generators
- Boilers and auxiliaries
- Station cooling water systems
- Fuel handling systems
- Water treatment systems
- Station electrical systems
- Station control systems
- General facilities

Management and Organization

- Safety
- Training
- Staffing

Based on statements and information provided by the City, as well as the observations and reviews performed, it is the Engineering Consultant's opinion that the City's power generation facilities are being operated and maintained consistent with generally accepted electric utility practice in the United States. In general, the performance, operation, maintenance, staff, planning, and training aspects for the McKee Run and VanSant were found to be above average. Specifically, the generation facilities have demonstrated an appropriate level of availability despite the dispatching of the units primarily for peak demand.

# 1.2.3 Transmission and Distribution Plant

The transmission and distribution network includes 42.95 miles of overhead transmission lines, 0.12 miles of underground transmission lines, 132.49 miles of overhead distribution lines and 300.10 miles of underground distribution lines. Five Electric Division customers take primary service from the 69-kV transmission system. The following list includes areas of the transmission and distribution system that were considered and reviewed.

- System reliability
- Power quality
- Operations and maintenance
- Design standards and specifications
- Transmission and distribution improvements

It is the Engineering Consultant's opinion that the design, construction, operation, and maintenance of the City's electric transmission and distribution system and the associated facilities are consistent with current generally accepted electric utility standards.

# 1.3 Financial Overview and Assessment

The level of revenues required from the retail electric rates for the Electric Division were determined through the analysis of the financial results and net income or net margins for FY 2019. The Resolution requires that the Electric Division maintain a debt service coverage ratio of 1.25.

Customers of the Electric Division of the City were charged for the electric service received based on the City's rate schedules and contracts that were in place in FY 2019. A comprehensive cost-of-service and

rate design study was completed in 2018 to examine revenue requirements and revenue generation. Specifically, the 2018 rate study was conducted to address the total cost of providing electric services, the allocation of the various customer classes, and design rates to safeguard the financial integrity of the utility. The findings of the study recommended a system wide decrease in user charge revenues of 5.3 percent.

Total energy sales increased from 750 GWh in FY 2018 to 752 GWh in FY 2019. Total revenue from sales to electric customers in FY 2019 was \$82.0 million, representing a decrease of \$0.8 million from FY 2018. In FY 2019, the average revenue per kWh for residential customers was 12.92 cents and the system-wide average price was 10.90 cents per kWh.

The Electric Division's largest cost in providing electric service to its customers is the wholesale cost of power purchased from the Pennsylvania New Jersey Maryland Interconnection (PJM) marketplace through its energy manager, TEA. From FY 2018 to FY 2019, the cost of power decreased from \$47.2 million to \$45.3 million. Net income was a positive \$1.5 million in FY 2018 and increased to a net income of \$8.7 million in FY 2019. The net income increase in FY 2019 was primarily attributed to the lower power cost adjustment (PCA) credits paid out to customers in FY 2019.

The following is an excerpt from Section 502(c) of the Resolution.

"(c) The total amount of the Revenues of the Electric System during the preceding fiscal year shall have been not less than the total of the following:

The Current Expenses of the Electric System during the current fiscal years shown by the Annual Budget . . . for such fiscal year, and

One hundred twenty-five percent (125%) of the maximum amount of the Principal and Interest Requirements for any fiscal year thereafter on account of all bonds then Outstanding under the provisions of this Resolution."

The Resolution requires that annual revenues of the Electric Division be no less than the total current expenses plus 125 percent of the greatest remaining annual debt service. The Electric Division achieved debt service coverage ratios for FY 2017, FY 2018, and FY 2019 of 17.46, 10.97, and 17.52, respectively. Therefore, the revenues generated by the current electric rates have been sufficient to meet the applicable covenant of the Resolution.

The City maintains a comprehensive insurance program to cover varying types of liabilities, as well as significant losses related to various Electric Division properties. It is the opinion of Burns & McDonnell as Engineering Consultant, and not as insurance counselor, the insurance in full force and affect appears to satisfy the requirements of Section 706 of the Resolution.

The City established the Electric Revenue Fund and the Electric Improvement & Extension (I&E) Fund to make money available for specific purposes when they are needed. The following is a list of these funds' respective cash accounts:

Electric Revenue Fund

- Insurance Reserve Account
- Contingency Reserve Account
- Electric Rate Stabilization Reserve Account
- Interest and Sinking Account

Electric Improvement and Extension Fund

- Depreciation Reserve Account
- Future Capacity Reserve Account

The Engineering Consultant reviewed activity information on the accounts listed above and found that the balances in those accounts as of June 30, 2019, were consistent with the required or target balances.

#### 1.4 Conclusions

Based on the reviews and assessments completed, it is the opinion of Burns & McDonnell that:

- 1. The City's power generation facilities are being operated and maintained consistent with accepted electric utility practice in the United States.
- The design, construction, operation, and maintenance of the City's electric transmission and distribution system and associated facilities are consistent with generally accepted electric utility standards. The system has been upgraded to improve operation, reliability, and service quality to customers.
- The Electric Division capital projects included in the City's Capital Investment Plan and the FY 2020 Operating Budget are necessary and should provide improved reliability and power quality for the Electric System.

- 4. The balances as of June 30, 2019, for the various reserve funds maintained by the City for the Electric Division appear to be sufficient for their defined purposes.
- The insurance coverage in full force and affect as maintained by the City related to the various assets of the Electric Division appears to satisfy the requirements of Section 706 of the Resolution.
- 6. The electric revenues generated by the City's current retail rates are more than sufficient to fulfill the debt service coverage requirement defined in Section 502(c) of the Resolution.

2.0 - INTRODUCTION

#### 2.0 INTRODUCTION

The City of Dover, Delaware (City) operates a municipally-owned electric utility system that served 24,481 customers, excluding lighting, within the City and surrounding areas at the end of FY 2019. The 74.8 square-mile service area of the electric utility is in central Delaware; with the City, itself located approximately 70 miles south of Philadelphia, Pennsylvania.

# 2.1 Purpose of Report

This FY 2019 Annual Engineering Consultant's Report (Report) has been prepared in compliance with the requirements adopted December 23, 1985 of the City of Dover Electric Bond Resolution (Resolution). Burns & McDonnell was retained by the City as the Engineering Consultant defined in Section 705 of the Resolution, as follows.

"The City covenants that it will, for the purpose of performing and carrying out the duties imposed on the Engineering Consultants under the provisions of this Resolution, employ an independent engineer or engineering firm or corporation having a nationwide and favorable repute for skill and experience in such work."

The required scope of the Report is described in Section 504 of the Resolution, as follows.

"The City covenants that it will cause the Engineering Consultants employed under the provisions of Section 705 of this Resolution . . . to make an inspection of the Electric System at least once each fiscal year and . . . to submit to the City Manager a report setting forth (a) their findings whether the properties of the Electric System have been maintained in good repair, working order and condition and whether they have been operated efficiently and economically and (b) their recommendation as to

(vi) the proper maintenance, repair and condition of the Electric System during the ensuing fiscal year and an estimate of the appropriations which should be made for such purposes,

(vii) the insurance to be carried under the provisions of Article VII of this Resolution,

(viii) the amount that should be deposited during the ensuing fiscal year to the credit of the Improvement and Extension Fund for the purposes set forth in Section 510 of this Article,

(ix) the extensions, improvements, renewals and replacements which should be made during the ensuing fiscal year, and

(x) any necessary or advisable revisions of the electric rates."

# 2.2 Organization

The Electric Utility Director is responsible for the overall management of the Electric Utility Division. Jim Robinson was hired by the City as the Electric Utility Director position in September 2018. He served as the Electric Director through October 2019. The Electric Director oversees the day-to-day operations of the Electric Division and manages the Division's staff. The Director also provides oversight of the production plant budget, monitors the contracts of the energy coordinator and the power generation operator/manager, and is responsible for North American Energy Services Corporation (NAES Corporation) contracts and oversight. The Electric Division is currently organized as shown in Figure 2.1.



Figure 2-1: Electric Division Overall Structure

<u>Administration Section</u> – Administration provides the overall management of the Electric Division's Engineering and Transmission & Distribution Sections. This section performs all planning and budgeting, monitors all construction projects, administers all power supply and generating station operations agreements, and coordinates with customer service and public relations for the Electric Division.

<u>Electric Engineering Section</u> – Electric Engineering provides design, specifications, construction management, and project inspection for all capital investment projects of the Electric Division. This

section also develops and maintains maps, plans, and specifications, as well as engineering standards for construction and maintenance of the Electric System.

The System Operations Section is part of the Electric Engineering Section. This group is responsible for the operation of a 24/7 system operations control center and is comprised of the System Operators Crew Leader and the Operators.

<u>Transmission & Distribution Section</u> – Transmission & Distribution constructs, operates, and maintains the overhead and underground electric systems and fiber optic communication facilities. This section installs and maintains all electric metering, as well as street and security lighting. This section also investigates and resolves customers' power supply problems and oversees the work of tree trimming contractors.

Figures 2-2 through 2-4 provide organizational charts illustrating the staffing hierarchies of the various sections in the Electric Division. The number of individuals in each position is indicated as appropriate. Electric Division staff totaled 35 at the time this report was issued.













The subsequent sections of the Report provide a discussion of the required reviews and inspections conducted pursuant to Section 504 of the Resolution. Section 3.0 describes the assessment of the Electric System and its condition. Section 4.0 presents the financial results for the Electric Division, including an analysis of the adequacy of revenues provided by the electric rates. Section 5.0 summarizes the conclusions of Burns & McDonnell regarding the operation and maintenance of the Dover Electric System.

The Electric Division is organized into four separate operating sections. Descriptions of the Electric Division sections are provided below.

<u>Administration</u> – This group provides the overall administration to the Electric Division. It oversees the electric generating plants' operation and maintenance contract and the power supply management agreement.

<u>Engineering</u> – This group provides engineering expertise to design, map, oversee the proper installation and integrity of the City's electric infrastructure and to provide specifications to internal staff, contractors, and developers in a timely and professional manner. These are the "faces" of the Division as they serve as liaisons between developers, construction managers and tenants during the design and construction process. Engineering is presently leading a comprehensive assessment of the system's 15 electric substations, a multi-year program designed to maintain system reliability through equipment upgrades and a robust preventive maintenance program.

<u>Transmission & Distribution</u> – This group constructs, operates and maintains the electric transmission and distribution system of the City along with adjacent towns and Kent County areas. This is done in accordance with recognized prudent utility practices, which will result in the reduction of power interruptions and ensure the safe and reliable operation of the electric system. The coming years will bring a conversion of the City's roadway lights to LED and installing advanced metering infrastructure (AMI) which will enhance customer billing and provide an outage management system to assist in more timely identification and efficient restoration of power.

<u>System Operations</u> – This group monitors the operations of the Division's transmission and distribution system on a 24/7 basis, utilizing an up-to-date SCADA (supervisory control and data acquisition) system. It coordinates the Division's response to unplanned electric power outages, facilitates planned outages and records the activity. It also monitors the City's key water and wastewater pumping stations and dispatches Public Works crews as needed.

3.0 - ELECTRIC SYSTEM OVERVIEW AND ASSESSMENT

# 3.0 ELECTRIC SYSTEM OVERVIEW AND ASSESSMENT

### 3.1 Electric System Overview

The Electric System owned by the City primarily consists of a production plant, transmission plant, distribution plant, general plant facilities, and construction work in progress. Table 3-1 displays the yearend balances of the various plant components for FY 2017 through FY 2019.

	FY 2017	FY 2018	FY 2019
Capital assets, not being depreciated			
Land	\$ 1,458,066	\$ 1,458,066	\$ 1,458,066
Construction in progress	1,926,837	3,003,311	3,763,201
Total capital assets, non-depreciable	\$ 3,384,903	\$ 4,461,377	\$ 5,221,267
Capital assets, being depreciated : [1]			
Buildings	\$ 14,480,088	\$ 14,480,088	\$ 14,480,088
Vehicles and Equipment	28,007,915	28,266,103	28,609,036
Transformers, Meters, T&D & Fiber Optic	63,034,454	63,908,180	65,214,353
SS, Switch Yards, Switchgears	36,140,486	36,550,989	36,687,862
Boiler, Turbo Generators, Cap Int - VS	37,325,396	39,122,189	39,122,189
Other (Streets, EST, Swr Lines, Wells, Eng &	7,662,501	7,662,501	7,662,501
Total capital assets, being depreciated	\$ 186,650,840	\$ 189,990,050	\$ 191,776,029
Less accumulated depreciation for: [1]			
Buildings	\$ (9,949,503)	\$ (10,314,516)	\$ (11,152,317)
Vehicles and Equiptment	(22,833,249)	(23,422,828)	(24,535,480)
Transformers, Meters, T&D & Fiber Optic	(33,735,766)	(35,499,747)	(37,254,711)
SS, Switch Yards, Switchgears	(13,659,290)	(14,627,704)	(15,729,410)
Boiler, Turbo Generators, Cap Int - VS	(23,352,034)	(24,204,794)	(27,292,090)
Other (Streets, EST, Swr Lines, Wells, Eng &	(5,936,915)	(6,108,865)	(6,301,115)
Total accumulated depreciation	\$ (109,466,757)	\$ (114,178,454)	\$ (122,265,123)
Total capital assets, being depreciated, net	77,184,083	75,811,596	69,510,906
Total capital assets, net	\$ 80,568,986	\$ 80,272,973	\$ 74,732,173

Table 3-1:	Year-End Plant in Service

In FY 2019, the Electric System experienced an increase in the annual system peak demand and an increase in annual energy sales from the previous year. The Electric System experienced its peak at 5:00 p.m. on August 29, 2018 of 165.16 MW; an increase of approximately 1.4 percent from the previous year. For the year 2019, 752 GWh of energy were sold; an increase of nearly 0.3 percent from the preceding

year. The Electric Division projects energy sales in FY 2020 to total 753 GWh<sup>1</sup>, which is a slight increase to energy sales from 2019. The Electric Division expects annual energy sales to remain at current levels for the near term.

# 3.1.1 **Production Plant**

The City owns two plants, the McKee Run and VanSant generating stations. McKee Run currently consists of one steam turbine generating unit with a capacity of 102 megawatts (MW) and has a planned retirement date of May 2021. Generating Unit 1 and Unit 2 from McKee Run stations were retired in June 2017. VanSant is a 43-MW simple-cycle combustion turbine unit.

NAES Corporation operates the generating plants. The organizational structure of NAES has changed based on the city's request and general operating requirements. The agreement between the City and NAES Corporation has been in effect since July 1, 2006. The Engineering Consultant's observations regarding the generating stations and units are described later in this section of the Report.

Effective July 1, 2011, the City entered into an Energy Management Agreement with The Energy Authority, Inc. (TEA) to manage the sales associated with the production plants; the Electric Division's first contract with TEA. TEA also assists the City with its energy procurement, energy sales, purchase of fuels, establishment and management of risk policies, the development and management of hedging protocols and related energy procurement challenges.

# 3.1.2 Transmission and Distribution Plant

The transmission and distribution network includes 42.95 miles of overhead transmission lines, 0.12 miles of underground transmission lines, 132.49 miles of overhead distribution lines and 300.10 miles of underground distribution lines. The Electric Division provides primary service to several customers directly from the 69-kV transmission system. These customers include the Dover Air Force Base, Kraft, Proctor & Gamble, White Oak Solar and Clearway Energy. Clearway Energy is an exempt wholesale generator that sells power that must be transmitted through the City's transmission system to third party purchasers. When the plant is not operating, the Electric Division provides power for the plant site.

The Electric Division has two contracts for providing transmission service through the Electric System. The Electric Division provides transmission service to Clearway Energy for the output of its 16 MW electric generator. The Electric Division also has a point-to-point contract for the output of a Clearway

<sup>&</sup>lt;sup>1</sup> 753 GWh was the projected load forecasted in the Electric Rate Study completed by NewGen Strategies & Solutions in 2018

Energy Combustion Turbine which ties directly to the Kent Substation and is not part of the Dover transmission system.

# 3.1.3 General Plant

The general plant category consists primarily of Electric Division administrative and operations facilities, and pollution control-related equipment at McKee Run and VanSant. The agreement with NAES Corporation stipulates NAES Corporation manage the operation and maintenance of the facilities while the City funds all replacements and upgrades required for maintaining the capability of the two generating stations. The City is also responsible for the costs of compliance with new regulations promulgated. Other types of items included in the general plant category include office furniture and equipment, computerrelated equipment, transportation and power-operated equipment, and communication equipment. Burns & McDonnell did not specifically assess the items in the general plant category for this Report.

# 3.2 Production Plant Assessment

Burns & McDonnell made observations and conducted assessments of the Electric System assets in support of the development of this annual Engineering Consultant's Report. On February 7, 2020, Adam Young and Craig Brown of Burns & McDonnell met with representatives of NAES Corporation (Stacy Johnson, Plant Manager) to discuss the condition of the McKee Run and VanSant generating stations. The findings of Burns & McDonnell from the assessment of the City's production plant assets are documented herein.

# 3.2.1 **Production Plant Operations**

McKee Run consists of three units. Units 1 and 2 were originally coal-fired units, which began operations in 1961 and 1962, respectively. In 1972, these units were converted to burn No. 6 fuel oil. Units 1 and 2 were retired in June 2017. Unit 3 began operations in 1975 and was designed to fire No. 6 fuel oil and natural gas. Unit 3 has a rated capacity of 102 MW. Work was completed in previous years that allowed all three units at McKee Run to burn No. 2 fuel oil to reduce pollution from the plant. The necessary upgrades and new equipment were installed allowing McKee to burn both natural gas and No. 2 fuel oil.

VanSant consists of a simple cycle combustion turbine with a rated capacity of 43 MW. This unit commenced operation in 1991. An inlet fogging system was installed in the spring of 2015 and capacity testing performed in June 2015 proved a 4 MW increase in unit capacity from the original 39 MW. VanSant remains unmanned, except when it is dispatched into service. On the occasions when the unit is dispatched, it can be started remotely then personnel from McKee Run travel to VanSant to check on the unit and operate until the unit dispatch is released by PJM. The restore remote start capability allows the

unit start time to be reduced to 15 minutes, whereas when personnel are required to get to the unit to execute the start, 1 hour is required for starting time.

### 3.2.1.1 Management and Organization

Station management is well organized and knowledgeable. Personnel take a logical approach to the operation and maintenance of the generation facilities. Mr. Stacy Johnson is the plant manager. The management/leadership team consists of six positions including Mr. Johnson's position. The Maintenance Manager, Plant Administrator, Operations Manager, Business Manager, and Compliance Coordinator, all report directly to Mr. Johnson.

The Maintenance Manager and Operations Managers ensure all plant parameters are observed and equipment can be operated per the OEM operating procedures. When fully staffed, each operations team consists of an operations supervisor and three operators working 12-hour rotating shifts. The maintenance team consists of a supervisor and five employees who each work five eight-hour shift per week. The operations and maintenance hourly personnel are all union employees. The relationship between the union and management was reported to be excellent. McKee Run is currently at a staff level of 23 employees based on the organization chart provided.

# 3.2.1.2 Major Equipment Operations and Maintenance

In general, the generation facilities appear to have been properly operated and maintained, and in good condition as evidenced by the high availability of the units. The generation facilities are dispatched sparingly and operate primarily as peaking units. As such, the individual units incur a low annual capacity factor. Table 3-2 summarizes the major FY 2019 operating statistics.

Unit	Rated Capacity - MW	Net Production - kWh	Net Capacity Factor	Net Heat Rate Btu/kWh	Number of Starts
VanSant	39	5,364,369	1.57%	15.040	60
McKee Run					
Unit 1	-		-		
Unit 2	-		-		
Unit 3	102	20,920,116	2.34%	11.744	34
Total	141	26,284,485	2.13%	14.019	94
	Forced				
	Outage	Operating	Service	Availability	
Unit	Hours	Hours	Factor	Factor	
VanSant	104.5	158.8	1.81%	97.53%	
McKee Run					
Unit 1	-		-		
Unit 2	-		-		
Unit 3	72	387.7	4.43%	71.03%	
Total	176.5	546.5	6.24%	84.3%	

#### Table 3-2: FY 2019 Generating Plant Operating Statistics

The large amount of time that units are not operating allows for maintenance and repair of the units. Thus, the FY 2019 overall equivalent availability factor for the generation facilities averaged 84.3 percent. Low net capacity factors are offset by PJM capacity credits and spot market energy. In FY 2019, \$16.0 million of PJM capacity credits and spot market energy helped to partially cover the purchased capacity costs. PJM capacity credits used to offset portions of system capacity costs in FY 2020 are expected but will likely decline.

# 3.2.1.3 O&M Management System

Maintenance activities are organized, planned, and managed by the Maintenance Manager using MP2<sup>tm</sup> by CMMS Data Group, a computer-based management system. All three major categories of maintenance activities (corrective, preventative, and predictive) are electronically managed by MP2<sup>tm</sup>. The City is getting better use of the system and is improving on their outstanding work orders, reducing from approximately 400 to close to 100 open work orders during 2017. The improvement has continued into FY 2019, with 49 outstanding work orders in December of 2018.

For corrective maintenance activities, any station operator or mechanic can enter a work order into the system at any terminal on the Station local area network (LAN). A supervisor reviews the request, turns it into a work order, and assigns a priority per a predetermined categorization. The work order is planned, parts are ordered, and then the work order is assigned to an operator or maintenance technician for completion once the material has been received.

This system is also used to manage and track preventative maintenance activities that follow a schedule. Changing filters and turning on and off heat tracing are examples of preventative maintenance. Predictive maintenance activities practiced include oil analyses, vibration testing, and infrared surveys. Portable vibration testing equipment is used at the Stations to improve the frequency of and capabilities to troubleshoot rotating equipment. This technology allows personnel to identify problems and take corrective actions before equipment failure can occur.

In FY 2016, the City started or planned several general upkeep items at the plants as well as initiated several larger items. Since FY 2016, the plant was winterized to keep the temperature above 40 degrees Fahrenheit to shorten the time to reach full capacity. The power plant also reinstated the remote start capability of the VanSant unit to allow quicker dispatch time, improve PJM's dispatch of the combustion turbine and ultimately earn better revenue to comply with market requirements and the PJM Capacity Performance program. A major inspection and overhaul on the combustion turbine was also recently completed for Van Sant as required per its maintenance interval requirements which will contribute to continued unit reliability and uptime. Based on the historical and future expected dispatch of the unit, we would not expect the plant to need another major inspection within the next 5 years.

# 3.2.1.4 Safety

"Safety First" is an overall theme and attitude of the Electric Division. Near-miss incidents are documented, reviewed, and corrective follow-up actions are taken as required with an employee-run safety committee actively in place. This committee conducts monthly safety meetings, completes safety equipment inspections, and defines and implements tasks to improve safety in all areas. Members of the safety committee complete periodic visual inspections of employee work activities utilizing an observation checklist to detail their findings. Recorded observations are discussed, and infractions corrected. Safety is the first topic discussed at all meetings at the generating plant, prior to the start of each meeting a "safety moment" is discussed, before the morning management meeting and at the beginning of each shift turnover. An indoctrination video emphasizing safety is shown to all visitors when entering the Station. For FY 2019 there were no lost time accidents so the updated lost time accident rate for the City of Dover generation plant is zero. The Plant Manager has made a strong commitment to improving the safety culture to reduce or eliminate recordable accidents at the sites through a NAES Safe approach and focus of all employees. The last recordable incident at the plant was on April 16, 2015.

# 3.2.1.5 Training

The required annual OSHA compliance training is completed and documented for each employee. A formal two-day employee orientation program is required for all new employees. This orientation covers a multitude of subjects from employee benefits to a review of the various Station operating manuals.

For operator training, the Employee Development and Qualification Program (EDQP) was established prior to 2002. EDQP is a formal program for training operators to progressively advance to positions with additional responsibilities. The training program is a combination of a self-paced and instructor-led learning. In addition to the above programs, cross training of various disciplines also occurs. An example of cross training would be plant operators training with maintenance staff. NAES has replaced the EDQP program with the standard NAES Training Manual, it is made up of qualification levels more applicable to the specific technology operated at the City of Dover utility. NAES implemented the current training manual qualifications procedure in 2015 an all new employees are being trained per this training program. As current employees complete their existing EDQP qualification level they are shifted in to the NAES TMP Manual program.

Plant staff receive environmental and safety training online via the GPi Learning website. The training includes tutorials and exams to ensure comprehension of the subject matter. Plant manuals, meetings, and lessons learned offer additional safety training topics. The plant staff also performs safety stand downs based on industry events, lessons learned and best practices that occur in other NAES operated facilities and the industry at large.

Plant staff continues to receive appropriate operator certification training for the Pennsylvania New Jersey Maryland Interconnection (PJM) market. This training will continue in the future and is funded by the City to ensure their operators are knowledgeable and conform to the PJM required operator directions when required. The plant also performs, plans, and schedules continuing education training on a regular basis for certified PJM plant operators. Non-certified operators are also encouraged to attend this training to help them prepare for operator certification which is an expectation of all operators by their 18 months' anniversary at the generation plants.

# 3.2.1.6 Capital Improvements

The following table describes 2019 fiscal year on-going and planned Capital Expenditures for the system. The table is organized into three categories, completed and on-going planned improvements to the City's assets:

#### Table 3-3: Fiscal Year 2019 On-going/Planned Capital Expenditures

Electric Transmission & Distribution Projects	
New Developments - UG Transformers	\$ 350,000
New Developments - UG Conductors/ Devices	500,000
Economic Development Projects	50,000
Vehicles, Trucks, & Equipment	 483,000
Subtotal Electric Transmission Division	\$ 1,383,000
Electric Generation Projects	
McKee Run & VanSant Preservation of Structures	\$ 75,000
Unit 3 Boiler Systems	515,000
Unit 3 Auxillary Systems Components	261,000
Unit 3 Turbine Outage - Inspections and Repairs	125,000
Unit 3 Turbine Repairs - Intercept Valves	438,000
VanSant Major Overhaul & Inspections	82,000
VanSant Fire Suppression System Upgrade	30,000
Safety & Compliance Improvements	 132,000
Subtotal Electric Generation Division	\$ 1,658,000
Electric Engineering Projects	
McKee Run Plant Alternate Power	\$ 27,000
Townpoint Distribution Upgrades	507,000
Distribution System Upgrades - Unidentified	35,000
Substation Relay Upgrade	120,100
Lighting Project and Rehabilitation - LED	1,378,000
Transmission Line Maintenance Program	50,000
Garrison Oak Substation	50,000
Distribution Capacitors - Overhead	25,000
Distribution Capacitors - Underground	25,000
69kv Substation Cable Replacement North Street	100,000
Vehicles, Trucks, & Equipment	 75,500
Subtotal Electric Engineering Division	\$ 2,392,600
Electric Metering Division	
ERP Consulting Systems	\$ 1,027,200
Total Electric Metering Division	1,027,200
Total Planned Capital Investment Projects	\$ 6,460,800

## 3.2.2 McKee Run Condition Assessment

The following is a summary of the condition assessment of major equipment at McKee Run as presented by the NAES corporation staff. Units 1 and 2 were decommissioned in 2017; therefore, major maintenance and capital projects are no longer occurring for these units.

XL Insurance completes inspections of the Electric Division production facilities on an annual basis. After each inspection, the insurance provider issues a report detailing its risk reduction recommendations.

### 3.2.2.1 Turbines and Generators

The turbines and generators were reported to be in satisfactory condition with no major problems. Unit 3 had routine scheduled outages which were completed during September and October of 2019. In 2019 Unit 3 had a valve inspection done on the turbine. No major issues or concerns were reported.

# 3.2.2.2 Boilers and Auxiliaries

Boiler inspections are conducted every year on each of the boilers. The annual inspections typically include the inspection and cleaning of the major boiler components, including the mud and steam drums, the forced draft and induced draft fans, the wind box, condenser water box, condenser tubes, hot well, air preheater components, and safety valves. No adverse conditions, controls, or operational concerns were reported during the last outage at Unit 3.

# 3.2.2.3 Station Cooling Water Systems

The Station has cooling water system serving Unit 3. A significant Unit 3 cooling tower project was completed in 2014. This project included the change out of several columns in the tower, work on the hot deck, and balancing of water flow. The cooling water systems are reported to be sufficiently sized and in satisfactory condition. Work was completed at the end of April 2017 to reroute where the water is flowing in from to improve existing water mix.

# 3.2.2.4 Fuel Handling Systems

Natural gas is delivered to the Station for Unit 3 via a 10-inch pipeline. The 4-inch pipeline that delivered natural gas for Unit 1 and Unit 2 is still in place. No. 2 fuel oil is delivered to the Station by truck and unloaded into tanks. Forwarding pumps deliver the fuel oil to each of the units. No major fuel projects were reported to be completed in FY 2019, but they inspect fuel hoses as needed.

# 3.2.2.5 Water Treatment/Steam Purity

Quality control parameters for boiler feed-water, internal boiler water, cooling tower water, and steam purity are checked at a minimum of twice per day when systems are operating. Results are recorded and graphically compared to control limits. Adjustments are then made as required. Boiler feed water is treated city water (well water from the City) using a regenerative ion resin demineralizer system, along with deaeration for oxygen control. Boiler 3 uses a balanced trisodium phosphate and disodium phosphate within a narrow pH range. A deep-bored water well was installed to provide water in addition to the City supplied water. City water has a high chlorine level which may exceed the Station permitted limits. By combining City water with the well water, the chlorine levels can be maintained at the permitted limits. Water for cooling tower makeup is also obtained from City water. The primary control parameter is silica concentration. Blow down is adjusted as required to maintain control. The City received an industrial wastewater permit from Kent County to be able to discharge cooling water to the sewer system. No major water treatment issues were reported at the time of this Report.

Steam purity is not continuously monitored. Samples are taken at least twice daily and tested for pH, conductivity, and silica. There have not been any problems with steam purity. Annual inspections of the boiler drums and separation internals have verified that these systems are intact and operating properly.

In FY 2019, the Station did not experience any internal corrosion related failures, steam path deposits, or excessive condenser fouling. Condor Technologies provides water treatment consulting services and chemicals. Representatives visit the Station periodically to review test data and check chemical usage rates. No major issues were reported at the time of this Report.

# 3.2.2.6 Station Electrical Systems

Overall, Station electrical systems and transformers are in satisfactory condition. A condition assessment of the generation facilities' transformers was conducted in 2014 by TJ/H2b Analytical Services. Oil inspections and analyses were conducted. The inspector recommended that normal operation continue for all the transformers at the plant; however, heating was indicated at two of the transformers. The City has a contract with an environmental consultant to check each substation for oil leaks and to provide instruction on cleaning up in the event of an oil spill.

Oil sampling is now completed twice per year on the generator step-up transformers (GSUs). Based on the 2012 XL Insurance annual inspection, there are still no sprinkler protection or blast walls for GSU's 1-3. All plant transformers are examined annually, and oil sampling reports were provided. No immediate concerns were identified.

# 3.2.2.7 Station Control Systems

Unit 3 controls are a distributed control system (DCS). In general, the station control systems are in satisfactory condition. All relays have recently been inspected at both McKee Run and VanSant for North

American Electric Reliability Corporation, PJM Interconnection and Mid-Atlantic Area Council compliance. The electro-hydraulic control system was modified to become a primary/primary system in 2013. No additional control upgrades or issues to report for FY 2019.

# 3.2.2.8 General Facilities

No major projects or improvements were completed to the General Facilities in FY 2019. Similarly, no major improvements were made to the General Facilities in 2018 other than installing building heaters and routine maintenance and repairs. In general, the station facilities appeared clean and well maintained during the site visit.

# 3.2.3 VanSant Condition Assessment

The following is a summary of the condition assessment of major equipment at VanSant as presented by the NAES corporation staff. Burns & McDonnell made no internal assessments of equipment during the facility tour.

In general, the unit is operated infrequently, but is well maintained. The VanSant unit has the capability of black starts. The unit does have remote start capability as the upgrade was completed in FY 2017. The Title V permit requires that the station be manned within 15 minutes of starting the unit and when the unit is operating. An operator travels to the site and performs a twice daily walk down of the unit with a checklist of items to review and the walk down results are logged.

The plant has installed an accelerated unit startup (AUS) system that allows the turbine to start up in a lower temperature and pressure environment to reduce hot and cold startup times.

XL Insurance completes inspections of the Electric Division production facilities on an annual basis. After each inspection, the insurance provider issues a report detailing its risk reduction recommendations.

Every five years, the fuel tanks are inspected for rust and corrosion for leak prevention. The scheduled inspection was completed in June 2015. PM Tasks were developed in the CMMS to perform 5-year inspection next due in 2020 and a 15-year API 653 Ultrasonic shell inspection in 2030.

A weekly diesel start is performed at the site to improve starting reliability of the diesel starting engine. A unit full speed 30-minute no-load test is performed once a month for starting reliability improvements and training purposes, and 26 hours per year has been allocated for the testing of the unit which have little impact on the allowable operating hours (432) under the VanSant Title V diesel engine annual operation.

Scheduled outages in 2019 were completed for VanSant with one being in the spring and one in the fall. One of the outages included a major turbine inspection and overhaul. No major issues were reported.

# 3.2.4 Production Plant Conclusion

Based on statements and information provided, as well as the observations and reviews performed, it is the opinion of Burns & McDonnell that the City's power generation facilities are being operated and maintained consistent with accepted electric utility practice in the United States. In general, the performance, operation, maintenance, staff, planning, and training aspects for the McKee Run and VanSant stations were found to be above average. Specifically, the generation facilities have demonstrated necessary availability despite the dispatching of the units primarily for peak demand.

# 3.3 Transmission and Distribution Plant Assessment

On February 6, 2020, Adam Young and Craig Brown visited the City to collect information and to observe the City transmission and distribution system, as operated and maintained by the Electric Division. Mr. Paul Waddell provided information related to the transmission and distribution system. Mr. Waddell also assisted with a tour of the electric transmission and distribution system.

# 3.3.1 Transmission and Distribution Plant Operations

The Electric Division distributes power to its customers by a network of transmission lines, distribution substations, and distribution lines. The transmission lines are rated at 69 kV and are connected to fourteen distribution substations located throughout the service area. The distribution substations reduce the power from transmission voltages to the primary distribution voltages of 12 kV to facilitate distribution of electric power to customers.

# 3.3.1.1 Operations and Maintenance

The Electric Division has a SCADA system that is monitored continuously for any problems that may arise in the Electric System. The main control room has two system operator desks and multiple large screens where system operating information is displayed. System operators can monitor the Electric System operation, such as voltage levels, current flows, etc. and make necessary adjustments as problems arise. The systems operators have received some PJM training, but are not required to be certified as Delmarva Power is the controlling agency.

Loading on substation transformers used for an emergency, a switching operation, or maintenance is limited to 120 percent of the rated capacity, followed by a twelve-hour cool-down period. The Electric Division has eight-line crews and two ground workers to work on the system. Four crews are responsible for overhead lines, four crews are responsible for underground lines, and one crew is responsible for trouble truck duties. The primary responsibilities of the eight-line crews are installation of new service connections and construction of new lines. The trouble crew maintains the street lights, repairs underground services and is the first responder to outages. Tree trimming is contracted out and is no longer performed by the Electrical Division; however, performance of the contractor is monitored by the Line Crew Superintendent.

The Substation/Relay Maintenance Division is responsible for operation and maintenance of the substations and associated equipment. Visual inspections of substations, associated equipment, trip counter checks and battery systems checks are performed regularly. The Substation/Relay Maintenance Division is also responsible for contractor oversight during annual transformer condition assessments including annual oil testing. The City has a contract with an environmental consultant to check each substation for oil leaks and to provide instruction on cleaning up in the event of an oil spill.

The City contracts with an outside firm to inspect and chemically treat each wood pole in the Electric System every ten years. This is accomplished by awarding a five-year contract to spread out the expenses.

# 3.3.1.2 Design Standards and Specifications

The Electric Division designs the transmission and distribution circuits and some substation upgrades in conformance with national safety standards. Other substation and transmission design are contracted to Pike Electric, Inc.

The underground distribution design utilizes road or alley front access construction. This design means the electrical equipment, such as transformers and underground cable, are installed beside the road instead of behind houses or buildings. The advantage of front access construction is the accessibility for maintenance and repairs to cable and electric equipment. The underground cables are installed in polymerized vinyl chloride pipe for added protection and for easy cable replacement. The Electric Division installs jacketed, concentric cable that is rated at 15 kV, with 133 percent ethylene propylene rubber insulation.

The standard overhead distribution design utilizes a flat construction with a single cross-arm and insulators on 45-foot class 2 poles. Typically, all electrical equipment locations have ground rods installed with measured readings of 25 ohms or less.

The substation design is generally a low-profile rigid bus design. The circuit breakers are SF6 gas-filled and the relays are microprocessor based with SCADA control and monitoring.

## 3.3.1.3 System Reliability

The Electric Division provides for reliability of its distribution system by configuring most its distribution circuits in primary open loop arrangements, improving existing circuits, and installing adequate substation transformer capacity. Normal transformer and line loading are limited to provide enough margin to convey firm power requirements during an emergency or a switching operation, or for maintenance.

# 3.3.1.4 Power Quality

The Electric Division does not have any significant power quality problems. The overall power factor for the Electric System is 99.9 percent. Power transformers are equipped with load tap changers that regulate bus voltages at the distribution substations. Distribution transformers are equipped with no-load taps to make voltage adjustments. There are capacitors and voltage regulators on the Electric System that control voltage and vars on the portion of the system furthest away from the current source and generation. The system operators monitor the power factor closely and turn on capacitors or adjust the generation to compensate for low power factors.

# 3.3.1.5 Safety

Mr. Waddell reported to Burns & McDonnell the Electric Division had no lost time in FY 2019. No incidents or details were provided for this report.

#### 3.3.1.6 Capital Improvements

The following describes planned improvements to the City's transmission and distribution assets:

Planned (through FY 2024)

- Small Cell Wireless pole replacement
- Advanced Metering Infrastructure (AMI)
- College Road Consolidation Transmission Line Maintenance Program
- Roadway Light LED Conversion
- Crossarm/Cutout Replacement
- DAFB/Lebanon/Danner Substation Consolidation
- Clearview Meadows Tiepoint
- Distribution Capacitors and Controls
- Substation Component Upgrade
- Fault Indicators
# 3.3.2 Transmission and Distribution Plant Condition Assessment

The transmission and distribution system assessment included drive-by observations of a sample of the transmission circuits and distribution circuits. Each of the fourteen substations listed below physically observed during the tour.

- Cartanza Substation
- College Road Substation
- Danner Farm Substation
- Division Street Substation
- Dover Downs Substation
- Frazier Substation
- General Scott Substation (North Street)
- Horsepond Substation
- Lebanon Substation
- Mayfair Substation
- McKee Substation
- Mid-City Substation
- St. Joan's Substation
- VanSant Substation

In general, the substations appeared to be in acceptable operating conditions. All battery sets in the system substations are less than ten years of age. The City has replaced switchgear throughout the system and now has a mix of SEL and ABB based equipment. Mr. Paul Waddell provided a tour of the substations with Adam Young and Craig Brown on February 6th, 2020. The General Scott Substation has relatively new breakers, and the 12-kV switchgear and controls were upgraded in FY 2016. Horsepond Substation was rebuilt and included a three breaker 69-kV system for the 69-kV bus and the substation logic was reprogrammed. At the Cartanza Substation, Delmarva has expanded their side of the substation. In the Lebanon Substation work on the capacitor bank has been completed. Maintenance requirement for battery testing has been completed for NERC requirements. Mayfair Substation was upgraded by removing old ABB protection relays and installing SEL microprocessor relays as well as installing CTs for transformer protection.

The City has recently completed the process of replacing hundreds of insulators throughout the entire 69kV system. In addition, the City has invested heavily in its undergrounding program to increase system reliability. Moving forward, the system will continue to be converted from overhead to underground distribution, but this process has slowed to allow for further evaluation.

### 3.3.3 Transmission and Distribution Plant Conclusion

It is the opinion of Burns & McDonnell that the design, construction, operation and maintenance of the City's electric transmission and distribution system and the associated facilities are consistent with current generally accepted electric utility standards. In completing Annual Engineering Consultant's Reports over the past several years, Burns & McDonnell has observed that the City has made appropriate system upgrades and improvements. The City and the Electric Division are proactive in preventative maintenance and expansion of the Electric System before problems arise.

# 4.0 - FINANCIAL OVERVIEW AND ASSESSMENT

# 4.0 FINANCIAL OVERVIEW AND ASSESSMENT

A review of the financial results of the Electric System for the fiscal year ended June 30, 2019, is provided herein.

# 4.1 Required Revenue

The level of revenues required from the retail electric rates for the Electric Division was determined through the analysis of the financial results and net income or net margins for the most recent fiscal year. The City of Dover, Delaware Resolution Authorizing and Securing Electric Revenue Bonds, adopted December 23, 1985 requires that the Electric Division maintain a debt service coverage ratio of 1.25. The following is an excerpt from Section 502(c) of the resolution.

"(c) The total amount of the Revenues of the Electric System during the preceding fiscal year shall have been not less than the total of the following:

(3) The Current Expenses of the Electric System during the current fiscal years shown by the Annual Budget . . . for such fiscal year, and

(4) One hundred twenty-five percent (125%) of the maximum amount of the Principal and Interest Requirements for any fiscal year thereafter on account of all bonds then Outstanding under the provisions of this Resolution.

The City further covenants that, from time to time and as often as it shall appear necessary, it will adjust the electric rates as may be necessary or proper so that the revenues of the Electric System in each fiscal year will not be less than the total of the amounts set forth in subdivision (c) of this section."

# 4.2 Electric Rates

Customers of the Electric Division are charged for the electric service based on rate schedules, tariffs, or contracts that reflect the costs to the Electric Division of providing that service. For purposes of setting electric rates, customers with similar load and service characteristics should be placed in the same rate classification.

A comprehensive cost-of-service and rate design study was completed in early 2018. The City retained NewGen Strategies and Solutions, LLC (NewGen) to develop the cost of service (COS) and proposed rate design study. This study was completed in April 2018. Specifically, the 2018 rate study was conducted to address the total cost of providing electric services, the allocation of the various customer classes, and design rates to safeguard the financial integrity of the utility

Electric rates are approved by Council on an annual basis. The current rate classes are listed below.

- Residential
- Small Commercial (1 Phase, 3 Phase, 1 Phase Heating, Church, and Municipal)
- Medium Commercial (1 Phase & 3 Phase)
- Large Commercial (3 Phase with Reactive Metering)
- Primary
- Transmission
- Outdoor Development Lighting
- Private Outdoor Lighting

### 4.3 **Operating Results**

Table 4-1 presents a summary of the annual energy sales, the average monthly number of customer accounts, and the annual average kilowatt-hour (kWh) energy per customer of the Electric Division for FY 2017 through FY 2019. Annual energy sales were 752 GWh in FY 2019, an increase of nearly 0.3 percent from FY 2018. Energy sales amounted to 750 GWh in FY 2018, a 0.7 percent increase from FY 2017.

	FY 2017 FY 2018		FY 2019
Energy Sales (kWh)			
Residential	204,891,414	206,940,393	213,757,652
Commercial	231,591,209	233,604,248	231,512,986
Primary	186,453,387	182,840,006	183,424,352
Transmission	114,078,319	118,621,027	116,867,780
Outdoor Lighting	8,119,000	8,200,200	6,804,855
Total Energy Sales	745,133,329	750,205,874	752,367,625
Average Number of Monthly Customers (accounts)			
Residential	20,155	20,545	20,899
Commercial	3,424	3,577	3,541
Primary	37	36	36
Transmission	5	5	5
Outdoor Lighting	836	848	1,051
Total Customers Accounts	24,457	25,011	25,532
Energy Usage Per Customer (kWh/cust./yr.)			
Residential	10,166	10,073	10,228
Commercial	67,638	65,307	65,381
Primary	5,039,281	5,078,889	5,095,121
Transmission	22,815,664	23,724,205	23,373,556
Outdoor Lighting	9,717	9,670	6,475
Average Usage Per Customer	30,468	29,995	29,468

Table 4-1: Annual Sales and Customer Ac	ccounts
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Table 4-2 presents revenues from sales, revenue per kWh ratios, and average revenue per customer ratios for each revenue classification. Total revenue from sales to electric customers in FY 2019 was \$82.0 million, representing a decrease of \$0.8 million from FY 2018. Total revenue from sales to electric customers includes utility tax revenue.

In FY 2019, the average rate revenue per kWh for residential customers was 12.92 cents and the total average rate revenue was 10.90 cents per kWh. The 2019 national average retail prices of electricity to ultimate customers, as published by the US Energy Information Administration (EIA), were 12.48 and 10.29 cents per kWh for residential customers and across all sectors, respectively.<sup>2</sup> For a state-wide comparison, the EIA summarized the Delaware 2019 average monthly utility-level retail sales of

<sup>&</sup>lt;sup>2</sup> US Energy Information Administration. Electric Power Monthly, Table 5.6.A. Average Price of Electricity to Ultimate Customers by End-Use Sector. Release Date: March 24, 2020. https://www.eia.gov/electricity/monthly/epm\_table\_grapher

electricity and associated revenue per kWh to be 12.25 cents per kWh for residential customers and 10.11 cents per kWh across all sectors.<sup>3</sup>

	FY 2017		FY 2018	FY 2019		
Revenue						
Residential	\$	26,356,096	\$ 26,664,707	\$	27,622,693	
Commercial		27,080,923	27,464,877		26,273,374	
Primary		17,881,660	17,479,345		17,195,058	
Transmission		9,416,429	9,885,427		9,680,409	
Outdoor Lighting		1,211,087	1,255,094		1,205,531	
Total Revenue	\$	81,946,194	\$ 82,749,450	\$	81,977,065	
Revenue/kWh						
Residential	\$	0.1286	\$ 0.1289	\$	0.1292	
Commercial		0.1169	0.1176		0.1135	
Primary		0.0959	0.0956		0.0937	
Transmission		0.0825	0.0833		0.0828	
Outdoor Lighting		0.1492	 0.1531		0.1772	
Total Revenue/kWh	\$	0.1100	\$ 0.1103	\$	0.1090	
Revenue Per Customer						
Residential	\$	1,308	\$ 1,298	\$	1,322	
Commercial		7,909	7,678		7,420	
Primary		483,288	485,537		477,641	
Transmission		1,883,286	1,977,085		1,936,082	
Outdoor Lighting		1,450	 1,480		1,147	
Average Revenue Per Customer	\$	3,351	\$ 3,309	\$	3,211	

#### Table 4-2: Annual Revenues and Sales Ratios

The Electric Division's largest cost in providing electric service to its customers in FY 2019 was the wholesale cost of power. The Electric Division purchased power from the PJM Interconnection marketplace through its Energy Manager, TEA. The cost of non-generated power includes energy and demand costs, power supply management expense, PJM charges and credits, generation fuels cost, and capacity charges and credits.

The significance of power supply cost to the Electric Division is illustrated in Table 4-3. The top portion of the Table shows net operating revenue as the difference between total revenues generated by the rates and the cost of power supply.<sup>4</sup> The ratios of power supply cost to sales revenues were calculated for FY

<sup>&</sup>lt;sup>3</sup> US Energy Information Administration. Electric Power Monthly, Table 5.6.A. Average Price of Electricity to Ultimate Customers by End-Use Sector. Release Date: March 24, 2020.

https://www.eia.gov/electricity/monthly/epm\_table\_grapher

<sup>&</sup>lt;sup>4</sup> For the purposes of this Report, the phrase "Power Supply" refers to the sum of the costs of power purchased and power generated. This includes plant costs and the cost of fuel. Power Supply also includes any expenses in the CIP.

2017 through FY 2019. As illustrated, the Electric Division's power supply cost as a percentage of rate revenue slightly decreased from 57.1 percent in FY 2018 to 55.3 percent in FY 2019.

	FY 2017	FY 2018	FY 2019		
Net Revenue Margins (\$)					
Sales Revenues	\$ 81,946,194	\$ 82,749,450	\$ 81,977,065		
Power Supply	43,554,438	47,221,198	45,341,853		
Net Revenue Margin	\$ 38,391,756	\$ 35,528,252	\$ 36,635,212		
Net Revenue Ratio	53.2%	57.1%	55.3%		
Unaccounted for Energy (kWh)					
Power Supply	773,550,000	775,661,000	785,285,000		
Energy Sales	745,133,329	750,205,874	752,367,625		
Unaccounted for Energy (Losses)	28,416,671	25,455,126	32,917,375		
Percentage	3.7%	3.3%	4.2%		

#### Table 4-3: Revenue Margins and Unaccounted for Energy

Table 4-3 also illustrates the ratio of the amount of energy purchased and delivered to the electric system to total energy sales. This relationship identifies the level of unaccounted for energy in the Electric System. This unaccounted-for energy may include energy that was unmetered, metered inaccurately, stolen, lost, PJM transmission line losses, local system line/transformer losses, etc. The bottom portion of Table 4-3 presents these comparisons for the Electric Division for FY 2017 through FY 2019. As shown, the percentage ratio of the unaccounted-for energy to the total energy purchased for FY 2019 was 4.2 percent. This is an increase from 3.3 percent in FY 2018.

Table 4-4 presents a re-creation of the Electric Division's Statement of Revenues, Expenses, and Changes in Unreserved Retained Earnings for the Electric Revenue Fund for FY 2017 through FY 2019. Net income increased in FY 2019 to \$8.7 million from \$1.5 million in FY 2018. Slightly higher Net Operating income combined with increased interest earnings, increased investment values, and lower power cost adjustment (PCA) credit distributions to customers are the main reasons for the large swing in net income between FY 2018 and FY 2019.

Fund that are not capital expenses. The phrase "Purchased Power" refers only to the cost of power purchased from the market and other directly associated costs.

	FY 2017		 FY 2018	FY 2019
Operating Revenues:				
Charges for Electric Service	\$	81,946,194	\$ 82,749,450	\$ 81,977,065
Miscellaneous Services/Incomes		1,668,084	 1,131,942	 1,732,355
Total Operating Revenues	\$	83,614,278	\$ 83,881,392	\$ 83,709,420
Operating Expenses:				
General Administration	\$	4,646,177	\$ 5,957,816	\$ 4,682,180
Power Supply		43,554,438	47,221,198	45,341,853
Transmission/Distribution		2,983,697	2,559,819	2,835,756
Engineering		797,438	1,034,690	970,783
Metering		300,738	204,400	351,991
System Operations		435,112	542,032	546,612
Utility Tax		1,322,015	1,255,094	1,270,320
Depreciation		5,513,295	4,772,651	8,086,669
Retirees Pension		-	-	-
Retiree Health Care		709,300	 1,820,300	 721,400
Total Operating Expenses	\$	60,262,210	\$ 65,368,000	\$ 64,807,564
Net Operating Income	\$	23,352,068	\$ 18,513,392	\$ 18,901,856
Non-operating Revenues (Expenses)				
Interest Earned				
Operating Fund	\$	329,604	\$ 353,782	\$ 485,828
Reserved Funds		476,090	650,956	948,034
Net Increase/(Decrease) in Fair Value of Investments		(505,069)	(832,456)	1,568,155
Interest and Fiscal Charges		(884,704)	(848,204)	(812,367)
Distribution to Customers		(1,845,936)	(6,337,115)	(2,839,650)
Gain/(Loss) on Sale of Assets		41,592	 2,365	(5)
Total Non-operating Revenues(Expenses)	\$	(2,388,423)	\$ (7,010,672)	\$ (650,005)
Net Income Before Operating Transfers	\$	20,963,645	\$ 11,502,720	\$ 18,251,851
Operating Transfers - In		231,200	-	498,000
Operating Transfers - Out		(10,000,000)	 (10,000,000)	 (10,000,000)
Total Net Operating Transfers	\$	(9,768,800)	\$ (10,000,000)	\$ (9,502,000)
Net Income	\$	11,194,845	\$ 1,502,720	\$ 8,749,851

# Table 4-4: Comparative Statement of Revenues, Expense,

### and Changes in Unreserved Retained Earnings

# 4.3.1 Adequacy of Electric Rates

The City's Bond Resolution requires annual revenues of the Electric Division be no less than the total current expenses plus 125 percent of the greatest remaining annual debt service. "Current expenses", as defined in the Resolution, includes all expenses necessary to maintain and repair the Electric System, all

administrative expenses, and engineering, legal or other consultant fees. Transfers to reserve accounts and special purpose funds, and allowances for depreciation are specifically excluded from "current expenses."

To determine if the City and the Electric Division have met this requirement, the net income shown in Table 4-4 was adjusted to include the interest on bonds, depreciation expense, and other non-cash income and expenses. Table 4-5 summarizes net income adjustments and the calculation of the revenues available for debt service for FY 2017 though FY 2019.

		FY 2017	 FY 2018		FY 2019
Net Income	\$ 11,194,845		\$ 1,502,720	\$	8,749,851
Plus Excluded Expenses:					
Operating Transfers - Out	\$	10,000,000	\$ 10,000,000	\$	10,000,000
Depreciation		5,513,295	4,772,651		8,086,669
Interest and Fiscal Charges		884,704	848,204		812,367
Gain/(Loss) on Sale of Assets		(41,592)	(2,365)		5
Less Excluded Income:					
Net Increase/(Decrease) in Fair Value of Investmen	n 505,069		832,456		(1,568,155)
Interest Earned - Reserve Funds		(476,090)	 (650,956)		(948,034)
Revenues Available for Debt Service	\$	27,580,231	\$ 17,302,710	\$	25,132,703
Maximum Principal and Interest in Any Year	\$	1,579,704	\$ 1,577,454	\$	1,434,785
Debt Service Coverage		17.46	 10.97		17.52
Minimum Required Debt Service Ratio		1.25	1.25		1.25

#### Table 4-5: Debt Service Coverage

As Table 4-5 illustrates, the City and the Electric Division maintained a debt service coverage ratio each year that exceeded the required 125 percent plus current expenses. Therefore, the revenues generated by the current electric rates have been enough to meet the applicable covenants of the Resolution.

Section 502 of the Resolution requires that the annual debt service used in evaluating the revenues is to be the maximum amount for any fiscal year thereafter. Table 4-6 presents the annual totals of principal and interest amounts due on bonds currently outstanding. The calculation of the debt service coverage ratio in Table 4-5 is based on the total maximum debt service expense in any fiscal year. The FY 2019 calculation was based on the total FY 2019 debt service expense of \$1,434,785.

# 4.4 Status of Revenue Bonds

Table 4-6 illustrates the debt service schedule for outstanding debt of the Electric Division. The principal and interest and the annual total are shown for the bond series. On August 22, 2018, the City of Dover

closed on a \$15,700,000 Refunding Bond Issue (Series 2018). The proceeds of the sale of the Bonds are to be used (i) to refund on a current refunding basis, the Series 2008 Bonds, and (ii) the costs of issuing the Bonds.

Fiscal			
<u>Year</u>	<u>Principal</u>	<b>Interest</b>	<b>Total DS</b>
2020	650,000	629,450	1,279,450
2021	785,000	593,575	1,378,575
2022	820,000	553,450	1,373,450
2023	865,000	511,325	1,376,325
2024	910,000	466,950	1,376,950
2025	955,000	420,325	1,375,325
2026	1,005,000	371,325	1,376,325
2027	1,055,000	319,825	1,374,825
2028	1,110,000	265,700	1,375,700
2029	1,160,000	214,750	1,374,750
2030	1,200,000	173,550	1,373,550
2031	1,240,000	136,950	1,376,950
2032	1,275,000	99,225	1,374,225
2033	1,315,000	60,375	1,375,375
2034	1,355,000	20,325	1,375,325
Total	\$ 15,700,000	\$ 4,837,100	\$ 20,537,100

### 4.5 Insurance

The City maintains a comprehensive insurance program to insure against varying types of liabilities and significant losses related to various Electric Division properties. Section 706 of the Resolution reads:

"The City covenants that it will maintain a practical insurance program, with reasonable terms, conditions, provisions and costs, which the City Manager determines, with the approval of the Engineering Consultants, will afford adequate protection against loss, including loss of Revenues, caused by damage to or destruction of the Electric System or any part thereof and also comprehensive public liability insurance on the Electric System for bodily injury and property damage in such amounts as may be approved by the Engineering Consultants."

Table 4-7 summarizes itemized insurance coverage procured by the City for the period July 1, 2018, through June 30, 2019. Burns & McDonnell has reviewed this list of insurance, and in the opinion of Burns & McDonnell, as Engineering Consultant and not as insurance counselor, the insurance in full force and affect appears to satisfy the requirements of Section 706 of the Resolution.

Policy #1 XL Insurance Company		July 1, 2018 - June 30, 2019 Coverage			
\$50,000,000 per Occurance (50% Carrier Capacity Limit of \$100,000,	000)				
Coverages:					
50% policy limit	\$	50,000,000			
	Agreed	Amount, Special			
Extra Expense		2,000,000			
Errors & Omissions		2,000,000			
Expediting Cost		1,000,000			
Property in the Course of Construction		5,000,000			
Earthquake		20,000,000			
Flood		10,000,000			
Debris Removal		2,500,000			
Property in Transit		2,500,000			
Demolition & Increase Cost of Construction		10,000,000			
Policy #2 Ace American Insurance Company					
\$50,000,000 per Occurance (50% Carrier Capacity Limit of \$100,000,	000)				
Coverages:	\$	50,000,000			
50% policy limit	Agreed	Amount, Special			
Extra Expense		2,000,000			
Errors & Omissions		2,000,000			
Expediting Cost		1,000,000			
		5,000,000			
Property in the Course of Construction					
		20,000,000			
Property in the Course of Construction		20,000,000 10,000,000			
Property in the Course of Construction Earthquake		10,000,000			
Property in the Course of Construction Earthquake Flood					

#### Table 4-7: Schedule of Insurance Coverage in Effect

### 4.6 **Operating and Reserve Accounts**

The Electric Revenue Fund and the Electric Improvement & Extension (I&E) Fund are the City's two funds devoted to the Electric Division. The funds are used to manage cash and transactions related to utility operations and capital expenditures, respectively. Each fund includes certain cash accounts established to make money available for specific purposes when they are needed. The accounts maintained within the Revenue and I&E Funds are listed herein.

Electric Revenue Fund

- Insurance Reserve Account
- Contingency Reserve Account
- Electric Rate Stabilization Reserve Account
- Interest and Sinking Account

Electric Improvement & Extension Fund

- Depreciation Reserve Account
- Future Capacity Reserve Account

The following are descriptions of each Fund, their respective accounts and their purposes.

### 4.6.1 Electric Revenue Fund

The Electric Revenue Fund was established in Section 503 of the Resolution. All revenues are to be deposited into the Electric Revenue Fund when received. Current expenses are to be paid and other accounts are to be maintained from the Electric Revenue Fund. Moneys are transferred from the Electric Revenue Fund to the Electric Rate Stabilization Reserve Account, the Interest and Sinking Account, the I&E Fund, the Depreciation Reserve Account, and the Future Capacity Reserve Account.

### 4.6.1.1 Insurance Reserve Account

The Insurance Reserve Account was established by the City to fund insurance deductibles on the electric transmission and distribution system and the generating plants in the event of loss(es) covered by the City's insurance policies. The reserve balance at the end of FY 2019 was \$784,856. To reduce insurance premiums, the City raised the minimum reserve balance to \$750,000.

### 4.6.1.2 Contingency Reserve Account

The Contingency Reserve Account was established by the City in FY 2003 to provide for unplanned expenditures that may not be avoidable. The City's Financial Policies require that a minimum balance be maintained in the Contingency Reserve Account of at least \$750,000. The FY 2019 year-end balance was \$894,149 which is equal to 1.07 percent of the FY 2019 revenues for the Electric Revenue Fund.

### 4.6.1.3 Electric Rate Stabilization Account

The Electric Rate Stabilization Reserve Account was established in FY 2005 to offset the costs of the power cost adjustment to the customers of Dover. The account's target balance is a minimum of 10.0 percent, not to exceed 20.0 percent, of purchase power cost in any given year. Any excess of this amount

will be refunded to customers in future years by reducing the rate of the power cost adjustment. The account's FY 2019 end-of-year balance was \$18,354,912.

### 4.6.1.4 Interest and Sinking Account

The Interest and Sinking Account was established in Section 507 of the Resolution. This account consists of two restricted accounts: The Bond Service account and the Reserve Account. The Bond Service Account is funded with equal monthly transfers from the Electric Revenue Fund such that the balance, as of each payment date for interest or for principal and interest, will be equal to the amount of the payment due. The payments of principal and interest due on bonds are made from the Bond Service Account. The Reserve Account is funded by transfers from the Electric Revenue Fund, as necessary, to maintain a balance equal to the maximum combined principal and interest for any future fiscal year through the life of all bonds then outstanding. Moneys in the Reserve Account is insufficient for making those payments. The total amount in the Restricted Accounts for the 2018 bonds as of June 30, 2019, was \$2,467,760.

# 4.6.2 Electric Improvement and Extension Fund

The I&E Fund was established in Section 507 of the Resolution. Funds are transferred to the I&E Fund from the Electric Revenue Fund to the extent that the amount of funds available from the Electric Revenue Fund exceeds the total of the amounts required to be added to the Interest and Sinking Account. The I&E Fund also receives additional funding from the Depreciation Reserve Account, the Future Capacity Reserve Account, and from development receipts. Section 510 of the Resolution indicates that, except for certain situations, moneys held in the I&E Fund are to be used only for payment of costs of unusual maintenance or repairs, renewals or replacements, obtaining or replacing equipment, constructing extensions, additions, or improvements, and engineering expenses related to the foregoing activities.

# 4.6.2.1 Depreciation Reserve Account

The Depreciation Reserve Account represents moneys that have been set aside for the sole purpose of funding renewals and replacements of the Electric System as components or equipment wear out, deteriorate, or otherwise become unsuitable for the intended purpose. Transfers from the Electric Revenue Fund and investment earnings are the only sources of additional moneys for the Depreciation Reserve Account. Transfers to the I&E Fund are made as necessary to fund capital projects. The target appropriation for the Depreciation Reserve Account each year is the excess of depreciation expense for the year over the amount of principal included in debt service payments made during the year. The reserve balance at the end of FY 2019 was \$16,017,422.

### 4.6.2.2 Future Capacity Reserve Account

The Future Capacity Reserve Account was established to set aside and accumulate funds from the Electric Revenue Fund for use in evaluating and pursuing activities related to the Electric Division's alternatives for power supply resources for future demand for electricity. The target balance for this reserve is \$10,000,000. The reserve balance at the end of FY 2019 was \$13,677,826.

Table 4-8 presents FY 2017 through FY 2019 year-end summaries of the activity within the cash accounts described above. The Insurance Reserve Account, the Contingency Reserve Account, the Electric Rate Stabilization Reserve Account, and the Interest and Sinking Account are accounts within the Electric Revenue Fund. The Depreciation Reserve Account and the Future Capacity Reserve Account are accounts within the I&E Fund.

		nsurance Reserve Account		ontingency Reserve Account		Electric Rate tabilization Account	Bond Reserve Account		Reserve		Reserve R		Reserve Reserve			Future Capacity Account
Year Ended June 30, 2017																
Balance in Account on July 1	\$	763,515	\$	849,980	\$	7,269,177	\$	1,628,180	\$	10,130,667	\$	10,283,292				
Receipts																
Interest Earned		11,215		12,485		118,180		16,719		157,625		159,867				
Appropriations		-		-		3,250,000				2,750,000		2,750,000				
Total Funds Available	\$	774,730	\$	862,465	\$	10,637,357	\$	1,644,899	\$	13,038,292	\$	13,193,158				
Disbursements																
Debt Service Payments																
Transfer to Capital Projects/Ops.																
Balance in Account on June 30	\$	774,730	\$	862,465	\$	10,637,357	\$	1,644,899	\$	13,038,292	\$	13,193,158				
Year Ended June 30, 2018																
Balance in Account on July 1		774,730	\$	862,465	\$	10,637,357	\$	1,644,899	\$	13,038,292	\$	13,193,158				
Receipts	-	,	*	,	-		-	-,,- ,	*	,	*					
Interest Earned		12,383		13,786		186,747		18,753		208,406		210,882				
Appropriations		(17,967)		- -		5,200,000		-		-		-				
Total Funds Available	\$	769,146	\$	876,251	\$	16,024,104	\$	1,663,651	\$	13,246,698	\$	13,404,040				
Disbursements																
Debt Service Payments																
Transfer to Capital Projects/Ops.																
Balance in Account on June 30	\$	769,146	\$	876,251	\$	16,024,104	\$	1,663,651	\$	13,246,698	\$	13,404,040				
Year Ended June 30, 2019																
Balance in Account on July 1	\$	769,146	\$	876,251	\$	16,024,104	\$	1,663,651	\$	13,246,698	\$	13,404,040				
Receipts																
Interest Earned		15,710		17,898		330,808		39,108		270,724		273,786				
Appropriations		-		-		2,000,000		(476,590)		2,500,000		-				
Total Funds Available	\$	784,856	\$	894,149	\$	18,354,912	\$	1,226,170	\$	16,017,422	\$	13,677,826				
Disbursements																
Debt Service Payments								1,241,590								
Transfer to Capital Projects/Ops.				00111		10.00.0			_		_					
Balance in Account on June 30	\$	784,856	\$	894,149	\$	18,354,912	\$	2,467,760	\$	16,017,422	\$	13,677,826				

#### Table 4-8: Reserve Account Activity and Balances

5.0 - CONCLUSIONS

### 5.0 CONCLUSIONS

In the preparation of this Engineering Consultant's Report, Burns & McDonnell completed assessments of the electric generating stations and the transmission and distribution system of the City Electric Division. The investigations included interviews, observations, and reviews of FY 2019 expenditures and FY 2020 budgets. In addition, an analysis of the balances of the Improvement and Extension Fund and other funds benefiting the Electric Division was performed. Burns & McDonnell also reviewed the adequacy of the revenues provided by the current retail rates in relation to the requirements of the City of Dover, Delaware Resolution Authorizing and Securing Electric Revenue Bonds, adopted December 23, 1985. A high-level assessment of the City's insurance coverage related to the Electric Division was also completed. Based on these reviews and assessments, it is Burns & McDonnell's opinion that:

- 1. The City's power generation facilities are being operated and maintained consistent with accepted electric utility practice in the United States.
- The design, construction, operation, and maintenance of the City's electric transmission and distribution system and associated facilities are consistent with generally accepted electric utility standards. The system has been upgraded to improve operation, reliability, and service quality to customers.
- The Electric Division capital projects included in the City's Capital Investment Plan and the FY 2019 Operating Budget are necessary and should provide improved reliability and power quality for the Electric System.
- 4. The balances as of June 30, 2019, for the various reserve funds maintained by the City for the Electric Division appear to be sufficient for their defined purposes.
- The insurance coverage in full force and affect as maintained by the City related to the various assets of the Electric Division appears to satisfy the requirements of Section 706 of the Resolution.
- 6. The electric revenues generated by the City's current retail rates are more than sufficient to fulfill the debt service coverage requirement defined in Section 502(c) of the Resolution.





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Burns & McDonnell World Headquarters 9400 Ward Parkway Kansas City, MO 64114 O 816-333-9400 F 816-333-3690 www.burnsmcd.com